EVIDENCE EVALUATIONS FOR AUSTRALIAN DRINKING WATER GUIDELINES CHEMICAL FACT SHEETS - LEAD REPLACEMENTS IN PLUMBING

Lead Evaluation Report

Prepared for:

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SLR®

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BASIS OF REPORT

This report has been prepared by SLR Consulting Australia Pty Ltd (SLR) with all reasonable skill, care and diligence, and taking account of the timescale and resources allocated to it by agreement with National Health and Medical Research Council (the Client). Information reported herein is based on the interpretation of data collected, which has been accepted in good faith as being accurate and valid.

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DOCUMENT CONTROL

EXECUTIVE SUMMARY

The National Health and Medical Research Council (NHMRC) has contracted SLR Consulting Australia Pty Ltd (SLR) to evaluate the existing guidance and evidence for several substances that have been flagged as potential lead replacement alloys in plumbing products in Australia, specifically bismuth, silicon, and selenium; lead is also included as an additional substance for review. The evidence reviews have been undertaken in line with a new methodological framework intended to implement best practice methods for evidence evaluations as per the 2016 *NHMRC Standards for Guidelines*.

An initial Stage 1 review completed in May 2022 of published guidelines and guidance documents relevant to lead identified only one candidate health-based guidance/guideline value for potential adoption/adaptation from the Office of Environmental Health Hazard Assessment (OEHHA). Several other agency reviews summarised health-based information for lead, but none considered it appropriate to derive a health-based guidance or guideline value for lead. Two guidance/guideline values from the World Health Organization (WHO) and NHMRC were also identified in the literature which are not strictly health-based. All three guidance/guideline documents assessed were found to be suitable to adopt/adapt based on an assessment of their administrative and technical characteristics, however NHMRC (2015a,b) met the highest number of overall criteria. In addition, the guidance value from OEHHA was deemed unsuitable to adopt/adapt for other reasons. Although no guidance value was derived, NHMRC (2015a,b) concluded if a person has a blood lead level >5 µg/dL, their exposure to lead should be investigated and reduced. This blood lead level is currently referenced by public health services and applied in risk assessments of lead exposure undertaken in Australia. It is termed a 'target' blood lead level in this report. In the Stage 1 review, it was acknowledged that the 'target' blood lead level does not necessarily represent a threshold for the lack of adverse effects to lead, but the weight of evidence is less certain for effects of lead at blood lead <5 µg/dL than for effects between 5 and 10 µg/dL (NHMRC 2015a,b). It therefore was considered reasonable to consider deriving a candidate drinking water guideline for lead with the general aim of reduction / minimisation of lead exposures to a target of <5 µg/dL, consistent with current Australian science policy. In addition, the current Australian DWG of 10 µg/L is based on a Provisional Tolerable Weekly Intake (PTWI) that has since been withdrawn, so its basis is indeed in need of a review.

If it is accepted, as per the assumption in the current Guidelines (NHMRC and NRMMC 2011), that 20% of total lead intake can be attributable to water consumption, this translates to a blood lead level of 1 µg/dL. Using the Integrated Exposure Uptake Biokinetic (IEUBK) model for lead, a target geometric mean blood lead of 1 µg/dL would be attained in children between the ages of 6 months and 2 years if the concentration of lead in drinking water were 5 μg/L. Formula-fed infants would likely have a similar geometric mean blood lead although it is noted IEUBK is not designed to model formula-fed infant exposures. Since an infant would likely receive 100% of its lead intake from formula as opposed to only 20% used for young children, the exposure modelling done for young children is protective of infant exposures (refer to Stage 1 review). Therefore, in the Stage 1 review a candidate drinking water guideline for lead of 5 µg/L was suggested, which would mean the current Australian drinking water guideline for lead would be halved from 10 µg/L to 5 µg/L. This is to ensure consistency with Australian science policy to minimise lead exposure so that blood lead in the most sensitive population (i.e. young children) remains below 5 µg/dL.

However, because the evidence scan undertaken for the Stage 1 review revealed a number of recently published studies which were not previously considered in the NHMRC (2015a, b) review, a targeted search and review of relevant primary studies published since 2013 (determined to be the cut-off date for the literature included in the NHMRC 2015a, b publications identified in Stage 1) was conducted as part of this Stage 2 report.

EXECUTIVE SUMMARY

This Evaluation Report summarises the Stage 2 evaluation undertaken for lead. The methodology of the review is also provided in more detail in an accompanying Technical Report.

The updated targeted screening of existing health-based guidance did not identify any new potential candidate guidance/guideline values for lead for potential adoption/adaptation in addition to those completed in the Stage 1 reports. A detailed review of the health-based literature was done.

The detailed review undertaken in this Stage 2 evaluation showed that there is:

- High confidence in the body of evidence available for an association between exposure to lead and neurobehavioural effects. However, the results of the studies do not appear to alter the dose response relationship already established in NHMRC (2015a, b).
- Moderate confidence in the body of evidence available for an association between exposure to lead and blood pressure / hypertension, increased fasting plasma glucose, and increased incidence of fatty liver disease. The doses (or blood lead concentrations) at which these effects occur are uncertain but appear to be at blood lead levels >4.7 µg/dL which is similar to the previously established 'target' blood lead level of 5 µg/dL.
- Very low to low confidence in the association between exposure to lead and other health outcomes (i.e. markers of iron deficiency, birth outcomes, biochemical changes to sex hormones in males, behavioural effects, and adverse oral health outcomes) with insufficient confidence in the dose response for these effects.

Therefore the Stage 2 evaluation agrees with the findings in NHMRC (2015a, b) and does not alter the candidate drinking water guideline value of 5 µg/L derived in the Stage 1 reports.

Numerous studies were identified in the literature consulted as part of this Stage 2 evaluation quantifying potential concentrations of lead in tap waters as a result of lead leaching from lead-containing plumbing materials, predominately plumbing materials located in buildings and households, including taps. These data indicate that leaching of lead from lead containing plumbing materials, even when these are claimed to be 'leadfree' by the manufacturer, can be marked and can result in concentrations that approach or exceed the candidate drinking water guideline of 5 µg/L (refer to Stage 1 report for detail of derivation). This indicates that, in some households, exposure to lead from drinking water may be marked and could potentially increase the risk of those persons' overall exposure exceeding the 'target' blood lead level of 5 µg/dL thereby increasing the risk of adverse health effects.

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1 Introduction and Background

The National Health and Medical Research Council (NHMRC) has contracted SLR Consulting Australia Pty Ltd (SLR) to evaluate the existing guidance and evidence for several substances that have been flagged as potential lead replacement alloys in plumbing products in Australia, specifically bismuth, silicon, and selenium; lead is also included as an additional substance for review. The findings of these reviews are intended to be used by NHMRC to develop public health advice and/or health-based guideline values (if required) for inclusion in the *Australian Drinking Water Guidelines* (2011) (the Guidelines). The evidence reviews undertaken by SLR were governed by a newly designed methodological framework intended to implement best practice methods for evidence evaluations as per the 2016 *NHMRC Standards for Guidelines*. For each of the four substances, SLR was asked to:

- Customise and apply the 'Research Protocol' template provided by NHMRC to answer research questions. The research questions and specific requirements for the review varied slightly according to the substance being evaluated.
- Produce a Technical Report and an Evaluation Report for each substance.
	- The Technical Report is to capture the details and methods used to undertake each review.
	- The Evaluation Report is to interpret, synthesise and summarise the existing guidance and evidence pertaining to the research questions.

These tasks were performed in consultation with the NHMRC Water Quality Advisory Committee the Committee and NHMRC.

For bismuth and silicon (which currently do not have existing chemical factsheets in the Guidelines), the requirements of the evaluation were as follows:

- 1. Screen any existing guidance/guidelines on bismuth/silicon, and bismuth/silicon brasses (if available).
- 2. Review all primary studies and other relevant data.
- 3. Collate and review any useful supporting information for a potential chemical factsheet.

For the other two substances (lead and selenium), requirements 1 and 3 were completed in July 2022.

The report herein is the Evaluation Report for lead.

1.1 Objectives

An initial Stage 1 review of published guidelines and guidance documents for lead carried out by SLR Consulting in 2022 found one existing health-based guidance/guideline value (OEHHA 2009) that was suitable to adopt/adapt based on an assessment of administrative and technical criteria. A drinking water guideline (DWG) from WHO (2011) and current blood lead level guidance from NHMRC (2015a, b) were also identified and considered suitable for potential adaption/adoption in the Guidelines. However, the guidance value from OEHHA was deemed unsuitable to adopt/adapt for other reasons. It was found that potential adaptation of the NHMRC (2015a, b) advice on blood lead levels (with an aim of keeping blood lead levels under 5 µg/dL) would result in the current Australian drinking water guideline for lead being halved from 10 to 5 µg/L. An initial scan of evidence identified since publication of the NHMRC (2015a, b) advice was also undertaken and the key studies identified appeared to support the potential adoption of a DWG of 5 µg/L in the Guidelines. Critical assessment of the individual studies identified in the evidence scan was out of scope of the Stage 1 review. As a result, a targeted search and review of relevant primary studies published since the studies included in the NHMRC (2015a, b) publications was conducted as part of this Stage 2 report.

The overarching objective of this Stage 2 review is to identify relevant information on the impact of exposure to lead in drinking water at levels lower than the current health-based guideline value on human health outcomes, including consideration of available data in the context of leaching from low-lead replacement products. In particular, this involves assessing evidence published since the most recent and suitable review identified in Stage 1 (NHMRC 2015a, b) to determine whether a change in the NHMRC (2015a, b) blood lead investigation value is warranted. This will provide NHMRC and the Committee with further information to determine whether NHMRC (2015a, b) is suitable to derive a health-based guideline value for lead in the Guidelines or not.

2 Research Questions

Research questions for this review were drafted by SLR and peer reviewed and agreed upon by the Committee and NHMRC prior to conducting the literature searches. The research questions guiding the review are provided in **[Table 1](#page-10-2)**.

Table 1 Research Questions for Evidence Evaluation of Lead

¹ This aspect was already covered in SLR Report entitled *Evidence Evaluations for Australian Drinking Water Guideline Chemical Fact Sheets: Lead Technical Report* (640.30242-R11-v4.0) and *Evidence Evaluations for Australian Drinking Water Guideline Chemical Fact Sheets: Lead Evaluation Report* (640.30242-R12-v2.0).

3 Methodology Overview

As part of the review, a number of literature searches were undertaken to target specific information relevant to answering the research questions. They consisted of the following:

- An update of the targeted literature search of existing health-based guidance/guidelines to capture any new information published since the search undertaken for the Stage 1 investigation (i.e. from 2021-2023). Jurisdictions included in this search were those previously identified by ToxConsult (2019) as providing reliable information and meeting a large proportion of pre-determined technical and administrative criteria. They included the World Health Organization (WHO) including the Joint FAO/WHO Expert Committee on Food Additives (JECFA), European Food Safety Authority (EFSA), United States Environmental Protection Agency (US EPA), US Agency for Toxic Substances and Disease Registry (ATSDR), Californian Office of Environmental Health and Hazard Assessment (OEHHA), Food Standards Australia New Zealand (FSANZ), and the Australian Pesticides and Veterinary Medicine Authority (APVMA).
- An additional literature search was undertaken in two scientific databases for published studies relevant to addressing the health-related research questions. A full review of the literature was intended to be undertaken (as opposed to simply undertaking an evidence scan for any recent health-based information that could impact the guidance/guideline value).

Results were subjected to the following steps in order to identify the most relevant information:

- A preliminary title screen where titles of results were scanned by a researcher and a decision recorded regarding relevance of the result; and
- A content screen where full text content of reports/reviews/articles selected to be included from the preliminary title screen step were reviewed in relation to the research questions by a subject expert to determine which to include in data extraction.

Relevant data were extracted by populating various pre-constructed tables which focused on data needed to answer the research questions. Due to the large number of publications retrieved and the limited resources for this project, data extraction focused on those studies that may alter the conclusions made in the Stage 1 reports for lead. Specifically, this included human epidemiological studies investigating the blood lead dose response at relatively low (≤ 10 µg/dL) blood lead levels published since May 2013 (to coincide with the cut-off date for the literature included in NHMRC 2015a, b identified in the Stage 1 review).

Synthesis was conducted by presenting summarised extracted data in tabular format for each individual research question. All critical studies deemed relevant for defining the critical adverse health effects and dose response of lead were subjected to a risk of bias (RoB) assessment with the use of a RoB tool (i.e. modified Office of Health Assessment and Translation, or OHAT, tool). Outcomes of these assessments were provided as a RoB rating. The reader is referred to the accompanying Technical Report for the detailed methodology, records of the literature screening process (including all records that were excluded) and all data extraction and RoB tables. This Evaluation Report also presents summary tables for the following.

- Blood lead / serum lead / water lead concentrations associated with adverse effects as identified in the Stage 2 literature retrieved. This is presented along with summaries of study bias/quality for each health endpoint/outcome.
- Overall certainty of evidence for different health endpoints / evidence streams where possible. This considered the overall confidence of the body of evidence with regard to RoB, indirectness/applicability, imprecision, inconsistency between studies and publication bias.

[Figure](#page-13-0) 1 shows an overview of the literature search process followed for lead. This is presented as a PRISMA (Preferred Reporting Items for Systematic Reviews and Meta-Analyses) flow diagram that describes the study selection process and numbers of records at each stage of screening (Moher et al. 2009). Four agency reviews with health information and 55 health-based peer-reviewed journal articles comprising 29 lead leaching studies and 26 health-based studies were evaluated. Twenty-one health-based studies were subjected to a RoB assessment.

** Note an additional lead leaching study (Weeramanthri et al. 2017) was identified for inclusion by the WQAC Chemical Subgroup in their review of the draft report.

*** Risk of Bias analysis was not undertaken for studies which were found to have no clear dose response analysis of utility at blood Pb <10 µg/dL.

Figure 1 Overview of literature search process followed for Lead

This report provides the summary of the findings (**Section [4](#page-14-0)**), a discussion of the results (**Section [5](#page-19-0)**), and conclusion (Section 6).

4 Results

The 2021-2023 targeted screening of existing health-based guidance identified no existing health-based guidance/guideline values for lead additional to those already identified in the Stage 1 review. A few additional agency reviews were found, but none provided a health-based guidance or guideline value. Responses to research questions were informed by these agency reviews as well as the data extractions conducted for the various cross-sectional (CrSe), cohort (Co), case-control (CaCo), and ecologic (Ecol) studies found in the literature reviewed.

Detailed summary findings tables for each research question are provided in the Technical Report. In this Evaluation Report, the research question tables have been condensed to highlight differences between the various studies where they have been identified.

4.1 Health-based aspects

Research Questions 1-7 all cover health-based aspects of the review; this is considered to be the central information in the factsheet. **[Table](#page-15-0) 2** provides a synthesis of the results.

Table 2 Summary of findings from data extraction for health-based research questions

² The EU Directive (EU 2020) states the following with respect to lead: "*In relation to lead, the WHO recommended retaining the current parametric value, but noted that concentrations should be as low as reasonably practicable. Therefore, it should be possible to retain the current value of 10 μg/l for 15 years after the date of entry into force of this Directive. By the end of this transitional period, at the latest, the parametric value for lead should be 5 μg/l. In addition, since existing lead pipes in houses and buildings are a persisting issue and since Member States do not always have the necessary authority to impose the replacement of those pipes, the value of 5 μg/l should remain aspirational when it comes to obligations related to domestic distribution systems. However, for all new materials that come into contact with water intended for human consumption, regardless of whether they are to be used in supply or domestic distribution systems, to be authorised in accordance with this Directive, the value of 5 μg/l should apply at the tap."*

4.2 Exposure-related aspects

Another important aspect of the fact sheet covers exposure-related considerations. This is important for consideration of whether exposures by Australians to the chemical evaluated are potentially approaching a candidate DWG. It is also important for considerations of whether typical levels of the chemical considered in Australian drinking water supplies (for lead, where leaching from plumbing products is the main lead source, the primary consideration is in water from the customers' tap) would adhere to any derived DWG. Research Questions 8-9 cover exposure-related aspects of the review; it is noted the response to Research Question 8 stems from the Stage 1 reports. **[Table 3](#page-17-1)** provides a response to the exposure-related research questions.

Table 3 Summary of findings from data extraction for exposure-related research questions

4.3 Risk-based aspects

Research Questions 10 and 11 are risk-based considerations. The publications subjected to detailed data extraction were also consulted to answer these questions. **[Table 4](#page-19-1)** presents a summary of the findings.

Table 4 Summary of findings from data extraction for risk-based research questions

5 Discussion

This section provides an overview of the epidemiological information sourced in the Stage 2 review for lead which were considered to potentially influence the Stage 1 report findings along with a discussion of the overall confidence in the health-based literature for possible use in derivation of a potential guideline value for lead. This includes consideration of RoB of individual studies (see **Appendix D** – Technical Report) where appropriate. RoB analysis for two example study types (one case report, one experimental animal study) was independently conducted by two content experts. Although there was disagreement between the two content experts for 1-2 of the evaluated aspects, the disagreement did not markedly change the overall RoB rating for the two studies. This gave reasonable confidence that the RoB ratings would be reasonably reproducible. Due to the resources available for this project, one of the content experts conducted the remaining RoB evaluations.

Individual RoB assessments were summarised in tables for each reported health outcome. Overall RoB ratings for each health outcome were determined using guidance from OHAT (2019) to determine overall confidence ratings.

5.1 Dose response and overall confidence by evidence stream / health outcome

5.1.1 Hip fractures

A cohort study by Dahl et al. (2014) found 'elevated' lead in drinking water to be associated with an increased incidence of hip fracture in 66–85 year-old men and women in Norway. Average concentration of lead was 1.16 μg/L (range: 0.04–23.80 µg/L), and 'high' and 'low' lead exposures were defined as being above or below the measured average. As the range of lead concentrations in drinking water was large, and only two exposure stratification groups were examined, the study does not provide useful information with respect to defining a dose response for this effect. For this reason, a RoB analysis and confidence rating analysis was not undertaken for this study.

5.1.2 Markers of iron deficiency

The following two cross-sectional studies by the same research group examined the association of lead in drinking water and markers of iron deficiency.

- Danziger et al. (2021): Lead levels in drinking water below 15 µg/L were found to be associated with lower haemoglobin levels and higher erythropoietin stimulating agent (ESA) use among patients with end-stage kidney disease (ESKD) in the USA, with a 0.02 g/dL (95% confidence interval [95% CI], 0.01 to 0.02) lower haemoglobin concentration for each 10 µg/L increment in community water lead. A 10 µg/L increment in lead was associated with 0.03 g/dL (95% CI, 0.02 to 0.03) lower pre-ESKD haemoglobin concentration and 0.5% (95% CI, 0.2 to 0.7) higher prevalence of pre-ESKD ESA use.
- Danziger et al. (2022): Statistically significant associations were identified between lead concentration in water (≤ 15 µg/L) and measures of iron deficiency. However, the association/effect did not increase with increasing concentrations (i.e. there was no clear dose response with increasing Pb concentrations).

A RoB summary table for the included studies for the markers of iron deficiency outcome is presented in **[Table 5](#page-20-3)** below. It is noted the associations were found between lead exposure in drinking water and a change in these markers but not the adverse health outcome *per se*. An overall RoB rating of 'not likely' was determined for the health outcome based on probably low or definitely low RoB across the majority of key domains and across both studies.

Table 5 RoB summary table for studies investigating an association between lead exposure in drinking water and markers of iron deficiency

The initial confidence rating for the studies investigating an association between lead exposure and markers of iron deficiency is considered 'low', since there was no controlled exposure, it is uncertain whether exposure occurred prior to measuring the outcome, individual outcome data were assessed, and a comparison (i.e. lowexposure - <1 µg/L) group was used. **[Table 6](#page-21-0)** shows an assessment of the confidence in this body of evidence, with a final confidence rating of 'low'. There is therefore low confidence in the evidence to conclude that exposure to lead at relatively low levels (defined as blood Pb <5 μ g/dL and water lead <5 μ g/L)^{[3](#page-21-1)} can increase the risk of iron deficiency.

Table 6 Confidence Rating for cross-sectional study findings in relation to markers of iron deficiency and lead exposure

³ These values correspond to the 'target' blood Pb level and candidate drinking water guideline summarised in the Stage 1 reports.

5.1.3 Birth outcomes

The studies summarised in **[Table 7](#page-22-1)** investigated the association between lead exposure and birth outcomes. The table presents the individual study findings.

Table 7 Summary of studies on lead exposure and risk of adverse birth outcomes

therefore not alter the conclusions made by NHMRC (2015a, b) with respect to critical blood Pb levels.

A RoB summary table for the included studies for the birth outcomes is presented in **[Table 8](#page-23-0)** below. An overall RoB rating of 'not likely' was determined for the birth outcome 'small for gestational age' based on probable or definite low RoB for the majority of domains, whereas a RoB rating of 'serious' was determined for the other outcomes (low birth weight and preterm births, birth defects) based on mixed results with probable or definite RoB for some domains and several instances where limited information was reported (i.e. NR).

Table 8 RoB summary table for epidemiological studies investigating birth outcomes and lead exposure

The initial confidence rating for the 'low birth weight and preterm births' health outcome is considered moderate, since there was no controlled exposure, but exposure occurred prior to measuring the outcome, individual outcome data were assessed, and a comparison group was used. The initial confidence rating for the other studies is considered low since there was no controlled exposure, exposure may not have occurred prior to the outcome, individual outcome data were assessed and a comparison group was used. **[Table 9](#page-24-0)** shows an assessment of the confidence in these bodies of evidence, with a final confidence rating of 'low' for the low birth weight and preterm births and small for gestational age health outcomes, and 'very low' for the birth defects health outcome.

Table 9 Confidence Rating for epidemiological findings in relation to birth outcomes and lead exposure

5.1.4 Blood pressure/hypertension

A cross-sectional study by De Almeida Lopes et al. (2017) found a positive association between blood Pb in the highest quartile and diastolic blood pressure as well as a significant association of blood Pb in the highest quartile and hypertension in Brazilians aged 40 years or older, living in southern Brazil. It is noted however that the highest quartile (Q4) in this study had blood Pb >2.76 µg/dL whereas the maximum blood Pb was 45.62 μg/dL. Thus this study did not stratify the highest quartile blood Pb sufficiently to see whether significant associations for increased blood pressure and hypertension exist with blood Pb between 2.76 - 5 µg/dL.

A RoB summary table for the study is presented in **Table 10** below. An overall RoB rating of 'serious' was determined for the increased blood pressure / hypert[ension hea](#page-26-0)lth outcome based on probable high exposure characterisation bias in the study.

Table 10 RoB summary table for epidemiological study investigating blood pressure/hypertension and lead exposure

The initial confidence rating for the cross-sectional study investigating blood pressure/hypertension is considered low, since there was no controlled exposure, exposure may not have occurred prior to the outcome, individual outcome data were assessed, and a comparison (i.e. lowest quartile) group was used. **[Table](#page-26-1) 11** shows an assessment of the confidence in the body of evidence, with a final confidence rating of 'moderate'. Consequently, based on the available information, there is moderate confidence to conclude that lead exposure is associated with increased blood pressure and/or hypertension in humans. This is consistent with the findings in the NHMRC (2015a, b) review. Although a dose response was observed for the health outcome, where the OR for hypertension increased with increasing blood Pb quartile (only statistically significant in Q4), the wide range of blood Pb values in the top quartile does not make it possible to determine whether significant associations for increased blood pressure and hypertension exist with blood Pb between 2.76 - 5 µg/dL.

Table 11 Confidence Rating for cross-sectional study findings in relation to risk of increased blood pressure / hypertension and lead exposure

1. As per guidance provided in OHAT (2019, Table 7)

5.1.5 Biochemical changes to sex hormones in males

Enehizena and Emokpae (2022) conducted a case-control study in which a statistically significant difference in levels of follicle stimulating hormone and prolactin was observed in men with blood Pb levels of 4.00 ± 0.26 µg/dL (using hand dug water as drinking water) compared to those with 2.08 ± 0.42 µg/dL (using borehole water) and 1.64 ± 0.04 µg/dL (using treated water). However, it is noted these are biochemical changes, which on their own, are not adverse health outcomes *per se*.

A RoB summary table for the included study is presented in **Table 12** below. An overall RoB rating of 'serious' was determined for the biochemical changes outcome bas[ed on prob](#page-28-0)able high attrition/exclusion bias in the study and minimal demographic data provided in the study.

Table 12 RoB summary table for epidemiological study investigating biochemical changes to sex hormones in males and lead exposure

The initial confidence rating for the case-control study is considered 'moderate', since there was no controlled exposure, exposure appears to have occurred prior to the outcome, individual outcome data were assessed, and a comparison (i.e. treated water consumers) group was used. **[Table](#page-28-1) 13** shows an assessment of the confidence in this body of evidence, with a final confidence rating of 'very low'. Consequently, based on the available information, there is insufficient information to conclude whether lead exposure is associated with biochemical changes in sex hormones in males.

Table 13 Confidence Rating for case-control findings in relation to risk of biochemical changes to sex hormones in males and lead exposure

5.1.6 Neurodevelopmental outcomes / behavioural effects

The studies summarised in **[Table](#page-30-0) 14** investigated the association between lead exposure and neurodevelopmental outcomes in children and adults (the latter after childhood exposure) and behavioural effects. The table presents the individual study findings.

Table 14 Summary of studies on lead exposure and risk of neurodevelopmental / behavioural outcomes

A RoB summary table for the included studies for the neurodevelopmental and behavioural outcomes is presented in **[Table](#page-31-0) 15** below. An overall RoB rating of 'not likely' was determined for the neurodevelopmental outcomes based on definite low or probable low RoB for the vast majority of domains across all three studies, whereas a RoB rating of 'serious' was determined for the behavioural outcomes based on mixed results with probable or definite high RoB for some domains in one study but low RoB in the other study.

Table 15 RoB summary table for epidemiological studies investigating neurodevelopmental outcomes / behaviour and lead exposure

3. Based on definite high selection and exposure characterisation bias in one study, but no detected RoB in the other study.

The initial confidence rating for the studies investigating neurobehavioural outcomes is considered moderate, since there was no controlled exposure, exposure occurred prior to the outcome, individual outcome data were assessed, and a comparison group was used, whereas the initial confidence rating for the studies on behavioural effects was considered low (as exposure may not have occurred prior to the outcome). **[Table](#page-31-1) 16** shows an assessment of the confidence in these bodies of evidence, with a final confidence rating of 'high' (for neurobehavioural outcomes) and 'low' (for behavioural effects).

Table 16 Confidence Rating for findings in relation to risk of neurodevelopmental and behavioural outcomes and lead exposure

1. As per guidance provided in OHAT (2019, Table 7) Т.

5.1.7 Oral health status

The studies summarised in **[Table](#page-33-0) 17** investigated the association between lead exposure and oral health outcomes. The table presents the individual study findings.

Table 17 Summary of studies on lead exposure and risk of adverse oral health outcomes

OR = Odds Ratio. CI = Confidence Interval. PR = Prevalence ratio. SD = Standard deviation.

A RoB summary table for the included studies for the oral health outcomes is presented in **[Table](#page-33-1) 18** below. An overall RoB rating of 'serious' was determined for the oral health outcomes based on definite low or probable low RoB for all domains across two of the three studies, with definite high risk of confounding bias and other threats in the study by Kim et al. (2017).

Table 18 RoB summary table for epidemiological studies investigating adverse oral health outcomes and lead exposure

The initial confidence rating for the cohort study is considered moderate [decayed, missing and filled tooth (DMFT) scores at adolescence] and for the cross-sectional studies is low (adverse effects on oral health and an increase in the risk of dental caries in deciduous teeth), since there was no controlled exposure, exposure may or may not have occurred prior to the outcome, individual outcome data were assessed, and a comparison group was used. **[Table](#page-34-0) 19** shows an assessment of the confidence in these bodies of evidence, with a final confidence rating of 'low' for the cohort study (showing no association of lead exposure and DMFT scores at adolescence) and 'very low' for the cross-sectional study [showing increased dental caries in deciduous teeth and increased adverse effects on oral health (CPI, GI, and PI)]. Consequently there is insufficient information to conclude whether lead exposure is associated with adverse effects on oral health status.

Table 19 Confidence Rating for cohort and cross-sectional findings in relation to risk of adverse oral health outcomes and lead exposure

5.1.8 Fasting plasma glucose

A cross-sectional study by Wan et al. (2021) found blood lead levels >5.8 µg/dL (i.e. those in Quartile 4 only) in Chinese adults were positively associated with fasting plasma glucose levels (but not glycated haemoglobin) in a statistically significant manner after adjustment of potential confounders (OR of having 25% higher fasting plasma glucose = 1.25, 95% CI 1.05, 1.49). On its own, this is not an adverse effect *per se*.

A RoB summary table for the study is presented in **[Table](#page-35-1) 20** below. An overall RoB rating of 'not likely' was determined for the increased fasting plasma glucose outcome based on probable or definite low RoB across all study domains.

Table 20 RoB summary table for epidemiological study investigating increased fasting plasma glucose and lead exposure

The initial confidence rating for the cross-sectional study investigating fasting plasma glucose is considered low, since there was no controlled exposure, exposure may not have occurred prior to the outcome, individual outcome data were assessed, and a comparison (i.e. lowest quartile) group was used. **[Table](#page-36-0) 21** shows an assessment of the confidence in the body of evidence, with a final confidence rating of 'moderate'. Consequently, based on the available information, there is moderate confidence to conclude that lead exposure is associated with increased fasting plasma glucose in humans, but the effect is a risk factor for disease, not necessarily an adverse effect *per se*. It was also only found in the fourth quartile at blood lead >5.8 µg/dL consistent with NHMRC (2015a, b) findings.

Table 21 Confidence Rating for cross-sectional study findings in relation to risk of increased fasting plasma glucose

5.1.9 Fatty liver disease

A cross-sectional study by Wan et al. (2022) found blood lead levels >4.7 µg/dL (Quartile 3 and Quartile 4) in Chinese adults were associated with non-alcoholic fatty liver disease (NAFLD) and metabolic dysfunctionassociated fatty liver disease (MAFLD) in a statistically significant manner [OR and 95% CI, Quartile 3: 1.4 (1.13, 1.74) for NAFLD and 1.39 (1.12, 1.73) for MAFLD; Quartile 4: 1.54 (1.24, 1.91) for NAFLD and 1.52 (1.22, 1.89) for MAFLD].

A RoB summary table for the study is presented in **[Table](#page-37-1) 22** below. An overall RoB rating of 'not likely' was determined for the increased fatty liver disease outcome based on probable or definite low RoB across all study domains.

Table 22 RoB summary table for epidemiological study investigating increased incidence of fatty liver disease and lead exposure

The initial confidence rating for the cross-sectional study investigating fatty liver disease is considered low, since there was no controlled exposure, exposure may not have occurred prior to the outcome, individual outcome data were assessed, and a comparison (i.e. lowest quartile) group was used. **[Table](#page-38-0) 23** shows an assessment of the confidence in the body of evidence, with a final confidence rating of 'moderate'. Consequently, based on the available information, there is moderate confidence to conclude that lead exposure is associated with increased incidence of fatty liver disease in humans. The association was found in the third and fourth quartiles of blood lead at levels >4.7 µg/dL, which is very similar to the 'target' blood lead level from NHMRC (2015a, b).

5.1.10 Coronary artery disease

A case-control study by Asgary et al. (2017) found serum levels of lead were associated with the presence of coronary artery disease (CAD) in cases with 8.19 ± 0.07 µg/L versus controls with 3.69 ± 0.08 µg/L [adjusted OR, 95% CI: 1.05 (1.009, 1.094), p=0.018]. It is noted, however, the lead serum levels seem very low or the units ascribed are incorrect (µg/L instead of µg/dL). In addition, serum is not typically measured (instead, whole blood lead is typically measured in epidemiological studies) therefore the relationship between the two is uncertain. It is also noted cadmium and mercury serum levels were also associated with the presence of CAD.

A RoB assessment was not undertaken for this study given the uncertainty in reported Pb serum levels, coexposure with other heavy metals and difficulty in defining a dose response at blood Pb <5 µg/dL.

5.2 Overall Evaluation

5.2.1 Hazard identification conclusions

The analysis in **Section [5.1](#page-20-0)** indicates varying levels of confidence in the overall body of evidence with respect to different health outcomes and lead exposure.

In accordance with the OHAT framework for systematic review and evidence integration (OHAT 2019, Figure 2), this indicates the conclusions shown in **[Table](#page-39-3) 24**.

Table 24 Hazard identification conclusions for lead

In summary, from **[Table](#page-39-3) 24** there is:

- High confidence in the body of evidence available for an association between exposure to lead and neurobehavioural effects. However, the results of the studies do not appear to alter the dose response relationship already established in NHMRC (2015a, b).
- Moderate confidence in the body of evidence available for an association between exposure to lead and blood pressure / hypertension, increased fasting plasma glucose, and increased incidence of fatty liver disease. The doses (or blood lead concentrations) at which these effects occur are uncertain but appear to be at blood lead levels >4.7 µg/dL.
- Very low to low confidence in the association between exposure to lead and other health outcomes (i.e. markers of iron deficiency, birth outcomes, biochemical changes to sex hormones in males, behavioural effects, and adverse oral health outcomes) with insufficient confidence in the dose response for these effects.

5.2.2 Candidate guidance/guideline values

The initial Stage 1 review of published guidelines and guidance documents for lead carried out by SLR Consulting in 2021 found one existing health-based guidance/guideline value that was suitable to adopt/adapt based on an assessment of administrative and technical criteria (OEHHA 2009). A drinking water guideline (DWG) from WHO (2011) and blood lead level guidance from NHMRC (2015a, b) were also identified and considered suitable for potential adaption/adoption in the Guidelines. It was found that potential adaptation of the NHMRC (2015a, b) advice on blood lead levels (with an aim of keeping blood lead levels under 5 µg/dL) would result in the current Australian drinking water guideline for lead being halved from 10 to 5 µg/L. It was acknowledged that the 'target' blood lead level of 5 µg/dL does not necessarily represent a threshold for the lack of adverse effects to lead, but the weight of evidence is less certain for effects of lead at blood lead <5 µg/dL than for effects between 5 and 10 µg/dL (NHMRC 2015a, b).

NHMRC (2015a, b) concluded that associations with adverse health endpoints are strongest for adverse cognitive effects (including reduced IQ) in children and cardiovascular effects (including increased blood pressure) in adults rendering these the most sensitive endpoints for lead exposure.

This Stage 2 evaluation report agreed with the findings in NHMRC (2015a, b) that there is high confidence in the body of evidence available for an association between exposure to lead and neurobehavioural effects (including reductions in IQ) and moderate confidence for an association with blood pressure / hypertension and increased incidence of fatty liver disease. However, the results of the studies retrieved in this Stage 2 evaluation do not appear to alter the dose response relationship and conclusions already established in NHMRC (2015a, b).

Therefore, the Stage 2 evaluation conducted herein does not alter the candidate guideline value of 5 μ g/dL derived in the Stage 1 reports.

6 Conclusions

The detailed review undertaken in this Stage 2 evaluation showed that there is:

- High confidence in the body of evidence available for an association between exposure to lead and neurobehavioural effects. However, the results of the studies do not appear to alter the dose response relationship already identified in NHMRC (2015a, b).
- Moderate confidence in the body of evidence available for an association between exposure to lead and blood pressure / hypertension, increased fasting plasma glucose, and increased incidence of fatty liver disease. The doses (or blood lead concentrations) at which these effects occur are uncertain but appear to be at blood lead levels >4.7 μ g/dL which is similar to the 'target' blood lead level of 5 μ g/dL.
- Very low to low confidence in the association between exposure to lead and other health outcomes (i.e. markers of iron deficiency, birth outcomes, biochemical changes to sex hormones in males, behavioural effects, and adverse oral health outcomes) with insufficient confidence in the dose response for these effects.

Therefore the Stage 2 evaluation report is consistent with the findings in NHMRC (2015a, b) and does not alter the candidate guideline value of 5 µg/dL derived in the Stage 1 reports.

Numerous studies were identified in the literature consulted as part of this Stage 2 report quantifying potential concentrations of lead in tap waters as a result of lead leaching from lead-containing plumbing materials including taps. These data indicate that leaching of lead from lead containing plumbing materials, even when claiming these to be 'lead-free' (i.e. \leq 0.25% Pb w/w), can be marked and can result in concentrations that approach or exceed the candidate drinking water guideline of 5 µg/L (refer to Stage 1 report for detail of derivation). This indicates that, in some households, exposure to lead from drinking water may be significant and could potentially increase the risk of those persons' overall exposure exceeding the 'target' blood lead level of 5 µg/dL thereby increasing the risk of adverse health effects.

7 Review Team

8 Declared Interests

9 Acknowledgements

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